

APPENDIX I

TEN PRINCIPLES OF BUDGET RULE DESIGN

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- **1.** Use budget rules to change the terms of the debate. Budget battles will be fought differently if fiscal responsibility is a requirement, not an option.
- **2. Apply rules permanently and to the entire federal budget.** Temporary rules or rules exempting certain programs won't help in the long run.
- **3.** Focus on spending. Washington cannot address the looming budget crisis without gaining control of the unsustainable spending growth that drives it.
- **4. Build flexibility into rules by "smoothing."** Tie budget rule targets or limits to a multiyear period or long-term economic performance to accommodate economic downturns or other transitory events.
- **5.** Build flexibility into rules by incorporating limited, carefully constructed emergency provisions. Account for major disruptions like war.
- **6. Be precise to prevent loopholes and gimmicks.** History proves that if there is a way around a rule, a legislator will find it.
- **7. Pay careful attention to "starting points."** Consider cutting inflated spending levels (e.g., from stimulus) prior to pegging permissible increases to the current budget.
- **8.** Fight against faux fiscal discipline and resist the temptation to compromise on rule design. You are better off with no rule than a badly designed one.
- **9.** Use a commission as a supplement to, not a replacement for, a budget rule. Commissions are great for specifics, but they can't produce change without some other external pressure.
- **10. Incorporate well-designed rules into the US Constitution.** While there are pros and cons to constitutional rules, without this external enforcement, budget rules will always be vulnerable to legislators' propensity to break them.