3434 WASHINGTON BLVD. 4TH FLOOR ARLINGTON, VA 22201 PHONE: 703.993.4930 / 800.815.5711 FAX: 703.993.4935 WWW.MERCATUS.ORG

From the Desk of Darcy Nikol Bryan

February 28, 2019

Chairman Lamar Alexander United States Senate 455 Dirksen Office Building Washington, DC 20510

Chairman Alexander,

Thank you for the opportunity to respond to your call for ideas on rising healthcare costs and to discuss direct primary care (DPC) with you. DPC is a practice and payment model where patients pay their physician or practice directly in the form of periodic payments, usually monthly or annually, for a defined set of primary care services that aim to address 90 percent of the reasons for which patients see a doctor. A free-market solution, DPC lowers the costs of and access to primary care. It does so by eliminating fee-for-service payments and by encouraging more physicians to become primary care providers through a humane and flexible practice model rather than the crushing workload of volume-driven care and compliance with insurance administration demands. Given the variety of retainer practice models and the resulting legislative confusion, it is important to define DPC accurately. A DPC practice (1) charges a periodic fee for services (generally \$25 to \$85 per month),² (2) does not bill any third parties on a fee-for-service basis, and (3) assesses any per-visit charges at less than the monthly equivalent of the periodic fee.³ Through this mechanism, DPC practices claim to reduce administrative overhead by approximately 40 percent.⁴ Patients can join a DPC practice without regard to their insurance or socioeconomic status. Doctors may see a smaller volume of patients in clinic through use of telemedicine and secured email exchange, while targeting longer in-person appointments for patients with complex needs. As a supplement, patients are encouraged to enroll in a catastrophic health plan that meets federal medical insurance requirements.

DPC clinics boast extended facetime with doctors, resulting in more comprehensive doctor-patient relationships highlighting preventative care as a major aspect.⁵ Evidence of this can be seen in the average length of a patient's visit: DPC physicians' visit times with patients average 30 to 60 minutes versus 12 to 15 minutes at a traditional primary care provider.⁶ This is likely owing to a 40 percent reduction in administrative overhead, as surveys show that almost half of traditional primary care

¹ Qliance, "New Primary Care Model Delivers 20 Percent Lower Overall Healthcare Costs, Increases Patient Satisfaction and Delivers Better Care," news release, January 15, 2015, https://www.prnewswire.com/news-releases/new-primary-care-mode l-delivers-20-percent-lower-overall-healthcare-costs-increases-patient-satisfaction-and-delivers-better-care-300021116.html.

² Charlotte Huff, "Direct Primary Care: Concierge Care for the Masses," Health Affairs 34, no. 12 (2015): 2016-19.

³ Phillip Eskew and Kathleen Klink, "Direct Primary Care: Practice Distribution and Cost across the Nation," *Journal of the American Board of Family Medicine* 28, no. 6 (2015): 793–801.

⁴ Eskew and Klink, "Direct Primary Care."

⁵ Ian Pelto, *Direct Primary Care: A New Way to Deliver Health Care* (Denver, CO: Colorado Health Institute, 2018).

⁶ Pelto, *Direct Primary Care*.

doctors spend one-third of their day on data entry and one-half of a patient's visit inputting data into a computer. Lengthening average visit times and strengthening doctor-patient relationships in DPC could also be explained by the smaller average patient panel size, or the number of patients a physician serves. DPC physicians typically have an average panel size of 600–800 patients, compared to an average panel size of 2,300 patients at traditional primary care providers.

In 2015, Colorado-based DigitalGlobe partnered with Colorado's first DPC provider, Nextera Healthcare, to facilitate a case study focused on reducing insurance costs for the company. DigitalGlobe enrolled 205 of its 971 Colorado-based employees into Nextera's DPC pilot program. Over a seven-month period, DigitalGlobe employees saw a 25.4 percent drop in per-member permonth costs, compared to only a 4.1 percent reduction in costs among the employees not participating in the DPC program. In 2017, the Colorado Academy of Family Physicians wrote a letter to the Colorado Commission of Affordable Healthcare to "initiate a Health First Colorado (Medicaid) DPC pilot program similar to the Qliance DPC program in the State of Washington." The state of Michigan has applied to the Centers for Medicare & Medicaid Services for a waiver allowing a DPC pilot program for Medicaid enrollees. Similar calls have been made for allowing Missouri Medicaid patients to have access to the DPC model.

However, there is a real concern among physicians about adopting the DPC model. Pioneers of the model have faced aggressive state insurance commissioners who threaten criminal prosecution for the unlawful sale of insurance, deeming DPC an insurance product.¹⁴ Per state commissioners' analysis, too much risk was being transferred from patient to physician for a fixed monthly fee, with the following concerns: What might happen should too many ill patients need to be seen at once by a DPC physician? What guarantees could be made that care would be delivered as promised?

The DPC movement has responded by advocating for state-level protective legislation clarifying that DPC is not an insurance product, along with other measures protecting the ability of physicians and patients to access this model. Currently a small number of states have laws protecting DPC practices against complex insurance regulations. ¹⁵ The Affordable Care Act (ACA) contains a provision stating that the US Department of Health and Human Services "shall permit a qualified health plan to provide coverage through a qualified direct primary care medical home plan that meets criteria established by the Secretary." ¹⁶ Additionally, the ACA allows for DPC

2

⁷ Charlie Katebi, "Research & Commentary: Missouri Should Expand Direct Primary Access to Medicaid Patients," The Heartland Institute, November 20, 2017.

⁸ Ian Pelto, Direct Primary Care.

⁹ Nextera Healthcare, "Nextera Healthcare, DigitalGlobe Case Study Highlights Health Benefits, Cost Savings of Direct Primary Care. Double-Digit Reduction in Costs Leads to Company-Wide DPC Implementation for 2017," news release, February 5, 2019, https://nexterahealthcare.com/nextera-healthcare-digitalglobe-case-study-highlights-health-benefits-cost-savings-direct -primary-care-double-digit-reduction-costs-leads-company-wide-dpc-implementation-2017/.

¹⁰ Tamaan K. Osbourne-Roberts, Letter to Bill Lindsay, Colorado Commission on Affordable Healthcare, February 24, 2017, https://www.colorado.gov/pacific/sites/default/files/CAFP_DPC%20Recommendations%20to%20Cost%20Commission%20 February%202017.pdf.

¹¹ Osbourne-Roberts, Letter to Bill Lindsay.

¹² Michigan Department of Health & Human Services, *Implementation of the Direct Primary Care Pilot Program Quarterly Report 1*, January 19, 2018, https://www.michigan.gov/documents/mdhhs/Section_14078_PA_158_of_2017_Quarterly_Rpt_1_614860_7.pdf.

¹³ Katebi, "Research & Commentary."

¹⁴ Philip Eskew, "Direct Primary Care: A Legal and Regulatory Review of an Emerging Practice Model," The Heartland Institute, January 1, 2015.

¹⁵ Bill Kramer, "Direct Primary Care: The Future of Health Care?," *MultiState Insider*, April 1, 2015.

¹⁶ Eskew, "Direct Primary Care."

practices to be marketed in state exchanges as long as they are combined with a "wrap around" insurance policy that will cover other medical costs such as catastrophic care. 17

Sincerely,

Darcy Nikol Bryan, MD Associate Clinical Professor, UC Riverside School of Medicine

¹⁷ Huff, "Direct Primary Care: Concierge Care for the Masses."